

OMNI Institute

Alabama Substance Use Prevention Block Grant

FY25 Evaluation Plan

Submitted to:

Alabama Department of Mental Health (ADMH)
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Acronyms

Here is a table of acronyms that are used throughout this document:

| Acronym | Definition |
|---------|--|
| ADMH | Alabama Department of Mental Health |
| AEOW | Alabama Epidemiology Outcomes Workgroup |
| ASAIS | Alabama Substance Abuse Information System |
| BAC | Blood Alcohol Content |
| SUBG | Substance Use Prevention, Treatment, and Recovery Services Block Grant |
| BRFSS | Behavioral Risk Factor Surveillance System |
| CSAP | Center for Substance Abuse Prevention |
| IOM | Institute of Medicine |
| NSDUH | National Survey on Drug Use and Health |
| OOP | Office of Prevention |
| PPT | Prevention Plan Templates |
| QPPM | Quarterly Prevention Provider Meetings |
| SAMHSA | Substance Abuse and Mental Health Services Administration |
| SPAB | State Prevention Advisory Board |
| SPF | Strategic Prevention Framework |
| WITS | Web Infrastructure for Treatment Services |

Evaluation Goals

The goal of the **Substance Use Prevention and Treatment Block Grant (BG)** prevention set aside is to support and advance community-driven efforts in substance use prevention. Alabama distributes BG funds to 15 prevention providers within 22 catchment areas who serve all 67 counties across the state. The State of Alabama Department of Mental Health (ADMH) has identified the following evaluation goals based on SAMHSA's Strategic Prevention Framework (SPF), the Office of Prevention (OOP) Services' mission and strategic goals, and state needs. The ADMH OOP strategic plan offers this Vision for 2023-2026:

The OOP seeks to impact the alcohol and/or drug related motor vehicle crashes, substance use treatment admissions, graduation rates, poverty, and substance-related suicides through the implementation of the six CSAP strategies with focused efforts on high-risk populations, college students, transition-age youth, American Indian/Alaska Natives, ethnic minorities experiencing health and behavioral health disparities, service members i.e. veterans and their families, LGBTQ (lesbian, gay, bisexual, transgender and questioning) individuals, older populations, and other data driven populations through the priorities provided.

Drawing on the strategic plan, the BG evaluation goals are as follows:

- 1. Prevent and reduce underage drinking and young adult problem drinking.
- 2. Prevent and reduce alcohol and/or drug-related motor vehicle crashes.
- 3. Prevent and reduce prescription drug misuse, illicit opioid use, and marijuana use.
- 4. Prevent and reduce substance-related attempted suicides and deaths by suicide (emphasis on populations at high risk, especially military families, LGBTQ (lesbian, gay, bisexual, transgender, questioning) youth, and American Indians and Alaska Natives).
- 5. Promote emotional health and wellness and prevent or delay the onset of complications from substance use and mental illness and identify and respond to emerging behavioral health issues.

OMNI developed this state-level evaluation plan for Fiscal Year 2025 to document all the measures that will be used to track progress towards these goals. OMNI recognizes that ADMH's priorities and prevention strategies may evolve over the course of the grant period. Thus, this plan reflects evaluation activities for the second year of the funding period and will be revisited annually. Edits will be made to reflect the adjustments to the evaluation scope and ensure alignment with changing needs and priorities of ADMH, the 67 funded counties, and the SAMHSA grant requirements..

Evaluation Questions

The following process and outcome evaluation questions will be addressed throughout the course of the evaluation. These questions will help measure progress towards the five goals listed above. "Evaluation Questions" reflect the specific question to answer over the course of the grant and the goal they address (for "Outcome Evaluation Questions"). "Measures" refer to specific indicators that will be monitored over the course of the evaluation period. "Data Source and Interval" refers to the data source from which the measure is pulled and how frequently the data source will be available. For a full list of acronyms, please see Appendix A.

Table 1. Process Evaluation Questions

| Questions | Measures | Data Source and Interval |
|--|---|--|
| Which prevention services were delivered across the state? What was the mix of services by CSAP strategy and IOM target? Which counties prioritized which problem/priority areas? How did those services differ across regions? | Number of strategies implemented in each county (of the 33 approved strategies or "Other" strategies) Number of people served by CSAP strategy and by IOM target Number of counties implementing specific strategies, including aggregation of strategies implemented by region | WITS Data System (ongoing) County PPTs (bi-annually) Activity Sheets (ongoing) |
| To what degree were prevention services effectively implemented? Did implementation match county-level prevention plans? Did providers meet the goals and objectives set out in their PPTs? When/why did deviations from the plan occur and what was the result? What were successes and barriers related to implementation of prevention services? | Comparisons between WITS activities, PPTs, and prevention plan quarterly and annual progress reports Changes to PPT or intervention workplans (can be made quarterly) Reports of goal/objective completion by providers Successes and barriers to progress in implementation | WITS Data Systems (ongoing) County PPTs and intervention workplans (bi-annually) Prevention Plan Progress Reports (6-month and annual) Qualitative data (through SPAB/AEOW meetings, QPPM, conversations with providers, and narrative components of quarterly and annual progress reports) |
| To what extent were prevention services able to reach populations who traditionally experience disparities in behavioral health outcomes? • Which populations experiencing health disparities were targeted by prevention providers? • What adaptations were made to prevention services to serve selected health disparity populations? | Number of relevant demographic subpopulations identified at the county-level through PPTs Number of people served by strategy stratified by relevant demographic subpopulations Number and type of prevention adaptations reported by providers | WITS Data Systems (ongoing) Health disparities impact statements (bi-annually) County PPTs and intervention workplans (bi-annually) Prevention Plan Progress Reports (6-month and annual)) |

How was prevention capacity and infrastructure strengthened at the state and county levels?

- How did stakeholder engagement at the county-level change over time?
- How did provider capacity change over time?
- What technical assistance activities were delivered to providers and what was the perceived helpfulness of these activities?

- Number and involvement of stakeholders at the county level
- Percentage of providers that report an increase in capacity
- Number of technical assistance activities and trainings
- Perceived helpfulness of technical assistance
- Number of supply reduction partnerships established (e.g., partnerships with law enforcement to support permanent drop box installations or hosting drug takeback events)

Stakeholder engagement items on PPTs

Capacity items on PPTs

Pre- and post-survey before and after trainings

Requests for technical assistance from Prevention Plan Progress Reports

Table 2. Outcome Evaluation Questions

| Questions | Measures | Data Source and Interval |
|--|--|---|
| To what extent did providers meet strategy-level goals and outcomes in the counties they serve? Examples: changes in compliance checks, changes in knowledge or behavior as a result of prevention education, increase in supply reduction strategies, etc. | Strategy-level outcome measures and goal statements | County PPTs and intervention workplans (annually) |
| How does underage (12-20) and young adult (18-25) alcohol use change over time? • How do rick and protective factors related to underage and | Alcohol use in the past month Binge alcohol use in the past month | NSDUH (annually) BRFSS (annually) |
| How do risk and protective factors related to underage and young adult alcohol use change over time? (Goal 1) | Perceived risk of harm of alcohol use among youth Perception of peer use of alcohol Age of first use of alcohol among youth Perceptions and use among priority high-risk subpopulations (military family members, LGBTQ youth, and American Indians and Alaska Natives) | Statewide survey (YAS) (bi- annually) |
| How do alcohol and/or drug related motor vehicle crashes change over time? How do risk and protective factors related to alcohol and/or drug related motor vehicle crashes change over time? | Number of fatal crashes by alcohol-involved drivers BAC level in crashes Number of arrests for driving under the influence | Fatality Analysis Reporting System (annually) Uniform Crime Reports (annually) |
| (Goal 2) | | |
| How does prescription drug misuse and marijuana use change over time? How do risk and protective factors related to prescription drug misuse and marijuana use change over time? | Pain reliever misuse and marijuana use in the past month Rate of prescription drug overdose deaths Number of young adults reporting ever having taken prescription pain medicine without a prescription or differently than how a doctor told them to use it | CDC Wonder (annually) NSDUH (annually) |

| (Goal 3) | Perceived risk of harm of prescription drug or marijuana use Perceptions of peer use of prescription drugs or marijuana Perceptions of social/community norms that promote (or do not discourage) use of prescription drugs or marijuana Perceptions and use among priority high-risk subpopulations (military family members, LGBTQ youth, and American Indians and Alaska Natives) | Statewide survey (YAS) (bi- annually) |
|---|---|---|
| How does illicit opioid use change over time? • How do risk and protective factors related to illicit opioid use change over time? (Goal 3) | Illicit opioid use (i.e. heroin) in the past month Rate of illicit opioid overdose deaths Number of young adults reporting having ever used illicit opioids Perceived risk of harm of illicit opioid use Perceptions of peer use of illicit opioid use Awareness level of fentanyl and its uses Perceptions and use among priority high-risk subpopulations (military family members, LGBTQ youth, and American Indians and Alaska Natives) | CDC Wonder (annually) NSDUH (annually) Statewide survey (YAS) (biannually) |
| How do substance-related deaths by suicide change over time? How do risk and protective factors related to substance-related suicide change over time? (Goal 4) | Number of deaths by suicide Number of drug-induced suicides Number of youth or adults reporting a suicide attempt Number of emotional and behavioral problems Perceptions of availability of prosocial activities Number of suicides / attempted suicides among priority high-risk subpopulations (military family members, LGBTQ youth, and American Indians and Alaska Natives) | CDC Wonder -National Center for Health Statistics (annually) NSDUH (annually) Statewide survey (YAS) (biannually) |
| Are prevention services promoting emotional health and wellbeing? How do risk and protective factors related to mental health and wellness change over time? (Goal 5) | Number of interventions targeting the promotion of emotional health and wellness Perceptions of availability of prosocial activities Perceptions of mental health/suicide as a key problem area in the community Number of young adults reporting problems with mental health/wellness Number of young adults who get the mental health care they need Perceptions of availability of substance use prevention, treatment, recovery, and mental health resources | WITS data system Statewide survey (YAS) (bi- annually) |

Evaluation Reporting and Analysis

Results will be shared in a variety of formats with providers, counties, and other grant stakeholders. ADMH will utilize evaluation results to identify grant successes and challenges, community impacts, and opportunities for adjustments to future prevention strategies. Evaluation results will also be used for federal reporting requirements. The following reporting activities are planned for the second year of the funding period:

- Annual state-level report that summarizes all grant activities, evaluation analysis results, and outcomes.
- Ad-hoc presentations that summarize findings for key stakeholder groups (ex. SPAB/AEOW).
- Quarterly reporting of evaluation activities and progress submitted by OMNI to ADMH.

Alabama Substance Use Block Grant Prevention Logic Model

(see next page)

suicide attempt in the past year.

There were 53 suicide deaths by alcohol or drug

poisonings in Alabama. (CDC Wonder, 2021).

ALABAMA SUBSTANCE USE BLOCK GRANT PREVENTION LOGIC MODEL - Revised for FY25

PROBLEM I TARGETED RISK FACTORS **STRATEGIES** LONG-TERM IMPACT Alabama's Substance Use Block Grant funds the following prevention **DECREASE IN UNDERAGE** Low perceived risk of harm 38.57% of Alabamians aged 12+ reported alcohol for alcohol use among youth programs by CSAP strategy: ALCOHOL USE use in the past month (NSDUH, 2021). 18.82% of Alabamians aged 12+ reported binge Higher perception of peer use DECREASE IN UNDERAGE Alternative Activities of alcohol than reality BINGE DRINKING alcohol use in the past month (NSDUH, 2021). Alternative or Summer Programming Substance Free Recreational Activities · Peer Leader/Helper Programs · Youth Prevention Advisory Boards DECREASE IN ALCOHOL-Social and community norms 31% of Alabama drivers involved in fatal crashes Community-Based Processes that promote underage use RELATED DRIVING FATALITIES had a BAC of .01 or higher (FARS, 2020). Mental Health First Aid · Statewide Surveys QPR Training · Tri-City Impact Team 3.93% of Alabamians aged 18+ reported prescription Low perceived risk of harm for Regional /Local Capacity Building · Youth Coalitions DECREASE IN PRESCRIPTION pain reliver misuse in the past year (NSDUH, 2021). prescription drug misuse, DRUG MISUSE, ILLICIT DRUG **Education Programs** heroin use, and marijuana use USE, MARIJUANA USE Of Alabama youth, 22.1% reported ever having taken LifeSkills Curriculum · Active Parenting AMONG ADULTS prescription pain medicine without a prescription or · Positive Action Catch My Breath Social availability of differently than how a doctor told them to use it, and · Too Good For Drugs (and Violence) InShape Prevention Plus Wellness prescription drugs and DECREASE IN PRESCRIPTION 29.7% reported ever having used marijuana (YRBS, marijuana DRUG MISUSE, ILLICIT DRUG 2019). **Environmental Strategies** USE, MARIJUANA USE · Alcohol Purchase Surveys · Social Host Liability Regulation/Policy High rates of prescription AMONG YOUTH 0.36% of Alabamians aged 18+ reported heroin use · Compliance Checks Development opioid use/misuse in the past year and 12.66% of those aged 12+ used DUI Checkpoints · Social Marketing Campaigns Local UAD, Rx Drug, Vaping Policy · Supply Reduction: Drug Take DECREASE IN PRESCRIPTION marijuana in the past year (NSDUH, 2021). Social and community norms Enhancements Backs/Disposal Sites, Lock Boxes, AND ILLICIT DRUG that promote prescription drug School Practice Deactivation Kits, Vape disposal OVERDOSE DEATH The rate of drug overdose deaths in Alabama was misuse and marijuana use School Policies on ATOD use 26.4 per 100K. (CDC Wonder, 2021). Information Dissemination There were 16.4 deaths by suicide for every 100K Emotional/behavioral problems Media Campaigns (ATOD) · Parents Who Host Lose the Most Alabamians (CDC Wonder, 2021). DECREASE IN SUICIDE DEATHS Low availability of prosocial 988 AL Suicide & Mental Health Crisis School & Community Events and Lifeline/Suicide Awareness Presentations AND ATTEMPTS activities 11.6% of Alabama youth (YRBS 2019) and 3.06% of Lock Your Meds · Talk. They Hear You AMONG ADULTS AND YOUTH Social and community norms Alabamians aged 18-25 (NSDUH, 2021) reported a that perpetuate mental health

Ripple Effects

This logic model was developed in collaboration with the Alabama Department of Mental Health by OMNI Institute as part of Substance Use Block Grant evaluation services.

stigma

Lack of access to prevention

resources



DECREASE IN SUBSTANCE-

RELATED DEATHS BY SUICIDE

· Student Assistance Programs

Problem Identification and Referral